Cervical smears — an opportunity for disinvestment?

MARTIN T SPENCE

CIARAN WOODMAN

STUART COLLINS

BRAD DONNELLY

MINAXI DESAI

SUMMARY

Background. The National Cervical Screening Programme was introduced to increase population coverage while reducing the overscreening of women at low risk.

Aim. To describe the frequency with which cervical smears are unnecessarily repeated within the prescribed screening interval

Method. All cervical smears taken in a primary care setting in Manchester from women aged 20–64, during 1988–92, were identified. A smear was considered unscheduled if it was taken within 30 months of a preceding smear and if there was no clinical indication or laboratory recommendation for an early repeat smear.

Results. A total of 100 134 smears were identified from 85 594 women attending 130 general practices and 40 NHS community clinics; 12 633 women subsequently had 14 702 unscheduled smears; 50% of the unscheduled smears were taken by 18% of the general practices and 8% of the NHS community clinics.

Conclusion. If they are replicated elsewhere, these findings suggest a substantial disinvestment opportunity.

Keywords: cervical screening; unscheduled screening; disinvestment; medical audit.

Introduction

IT was hoped that the introduction of the National Cervical Screening Programme in 1988 would not only increase population coverage but also reduce the overscreening of low risk women.^{1,2} We report the frequency with which smears taken in primary care continue to be repeated within the prescribed screening interval.

Method

All smears taken as part of the call/recall programme between 1 January 1988 and 31 December 1992 from women aged 20 to 64 years, by a Manchester general practice or NHS community clinic (NHSCC), were identified on the database of the Christie Hospital NHS Trust Cytology Laboratory. This laboratory reads all screening smears taken in Manchester. Smears were excluded

Martin T Spence, MFPHM, senior registrar; Ciaran Woodman, MD, MRCOG, MFPHM, director; Stuart Collins, BSc, information scientist; and Brad Donnelly, BSc, computer manager, Centre for Cancer Epidemiology, Christie Hospital NHS Trust, Manchester. Minaxi Desai, MRCPath, consultant cytopathologist, Department of Cytology, Christie Hospital NHS Trust, Manchester.

Submitted: 10 October 1995; accepted: 8 March 1996.

© British Journal of General Practice, 1996, 46, 537-538.

from this analysis if: (a) they were reported to be inadequate or abnormal; (b) they had been preceded by an abnormal smear in the previous five years; or (c) the laboratory recommended an early repeat test. The remaining smears comprised the study population of baseline smears.

The following details were recorded for all baseline smears: date, source (general practice or NHSCC) and indication for any subsequent smear taken before 31 December 1993, at which time all smear histories were censored. Smears taken within 30 months of the baseline smear were considered unscheduled, as most general practices in Manchester operate a three-year recall interval and will screen women attending within six months of their scheduled recall date. Since the study covered a six-year period, some women contributed more than one baseline smear and, in some cases, more than one unscheduled smear to the analysis.

Actuarial estimates of the cumulative risk of an unscheduled smear within 30 months of a baseline smear were calculated, and the influence of age and source of smear on this risk were investigated.³

Results

In total, 85 594 women contributed 100 134 baseline smears; 85% of these women contributed one baseline smear, 14% two smears and 1% three or more. Subsequently, 12 633 women had 14 702 unscheduled smears; 87% had one unscheduled smear, 10% had two such smears and 3% had three or more. The cumulative risk of an unscheduled smear within 30 months of a baseline smear was 16.7%. This varied substantially with age (Figure 1) but little between the general practices (16.2%) and the NHSCCs (17.8%).

A total of 71 995 baseline and 10 584 unscheduled smears were taken by 130 general practices; 65% of the unscheduled smears were taken by the same practice that took the baseline smear, 15% by a different practice, and 20% by an NHSCC. A further 28 139 baseline smears and 3295 unscheduled smears were taken by 40 NHSCCs; 54% of these unscheduled smears were taken by the same clinic that took the baseline smear, 12% by a different clinic, and 33% by a general practice. In addition, 823 unscheduled smears were taken in secondary care.

Of the 130 practices involved, 24 (18%) were responsible for 50% of all unscheduled smears taken in general practice. Similarly, 3 (8%) of the 40 clinics were responsible for 50% of all unscheduled smears taken in an NHSCC.

Discussion

One possible explanation as to why most unscheduled smears were taken by the same general practice or NHSCC that took the baseline smear is a systematic failure to establish the date of the last smear. Although the smear taker did not always record the indication for an unscheduled smear on the cytology request form, it is noteworthy that the sole indication provided for 2460 (17%) unscheduled smears was vaginal bleeding or discharge, the use of oral contraception or an intrauterine contraceptive device, pregnancy or the post-natal period, a clinically abnormal cervix, or hormone replacement therapy. These reasons are

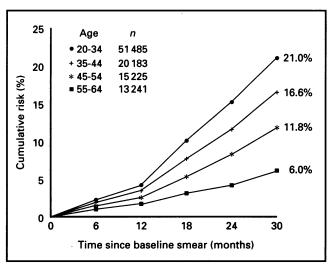


Figure 1. Cumulative risk of an unscheduled smear.

unconvincing. A cervical smear is not a diagnostic test and the correct management of a symptomatic woman with a suspected cervical abnormality is immediate referral for colposcopic assessment. Women using contraception or hormonal replacement therapy do not require additional screens. Postnatal smears are difficult to interpret, and those taken during pregnancy are likely to provide inadequate samples.4

The mean cost to the NHS of a screening smear is £30.5 Our

findings, if replicated elsewhere, indicate a substantial disinvestment opportunity that could be realised by targeting a small number of general practices and NHSCCs. Clinical audit and the contracting process provide the means and opportunity to achieve

References

- NHS Management Executive. Health Service Guidelines: National Cervical Screening Programme, HSG(93)41, August 1993.
- Anonymous. Cancer of the cervix: death by incompetence. Lancet 1985; ii: 363-364.
- Hakulinen T and Abeywickrama KH. A computer program package for relative survival analysis. Computer Programs in Biomedicine 1985: 19: 197-207.
- Coleman DV. Female genital tract. In: Coleman DV and Chapman
- PA (eds). Clinical cytotechnology. London: Butterworths, 1989. Havelock C. NHS Cervical Screening Programme. The cost of the cervical screening programme - an activity based approach. National Co-ordinating Network. February 1994.

Address for correspondence

Professor Ciaran Woodman, Centre for Cancer Epidemiology, Christie Hospital NHS Trust, Kinnnaird Road, Withington, Manchester M20 4QL.

Better Writing Workshop

One day course in effective writing

Following the success of the recent launch, a series of Better Writing Workshops is running this year. The next is scheduled for

Wednesday 20th November 1996

at the Royal College of General Practitioners in central London.

This practical course has been developed to help GPs and their teams improve their written communication skills. With emphasis on participation and exercises, plus attention to individual needs, each workshop includes:

- Keys to expressing ideas clearly and effectively
- Overcoming inhibitions to writing; mastering procrastination
- How to compose cohesive, readable articles, reports and brochures
- Matching writing styles to outlets

Course fee: £90

(includes background materials and light refreshments)

PGEA approval sought

Better Writing Workshops are lead by Susan Kerr, BA, author, freelance health writer and qualified adult teacher, and by Dr Richard Maxwell, MA FRCGP, a published practising GP with an interest in communication skills.

> Application closing date for the next 1996 workshop: 10th November 1996.

Further information, dates and venues from:

Dr Richard Maxwell, Lodgeside Surgery, 22 Lodgeside Avenue, Kingswood, Bristol BS15 1NH. Tel (0117) 961 5666. Fax (0117) 947 6854.